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**UNICEF Management study: Executive Summary - Booz Allen 1994. Distributed to UNICEF Executive Board 1995**

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**CF/RAD/USAA/DB01/1997-04976. The present Report contains the Executive Summary of the UNICEF Management Review as engaged by the Secretariat at the request of the Executive Board in March 1994.**

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Economic and Social Council

Distr.  
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E/ICEF/1995/AB/L.1  
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ORIGINAL: ENGLISH

UNITED NATIONS CHILDREN'S FUND  
Executive Board  
First regular session 1995  
1-3 and 6 February 1995

FOR INFORMATION

UNICEF MANAGEMENT STUDY

Executive summary

The present report contains the executive summary of the UNICEF management review, as engaged by the secretariat at the request of the Executive Board in March 1994.

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**EXECUTIVE SUMMARY**

**UNICEF MANAGEMENT STUDY**



**CONFIDENTIAL - INTERNAL USE ONLY**

New York, NY  
December 30, 1994

This report is confidential and intended solely for the use  
and information of the client to whom it is addressed.

**BOOZ•ALLEN & HAMILTON INC.**

This is one of four documents comprising the UNICEF Management Review, as engaged by the Secretariat at the request of the Executive Board in March, 1994.

The project was jointly funded by UNICEF and a pro bono contribution by Booz·Allen & Hamilton.

A progress report was made to the Executive Board on October 3, 1994.

The four final documents include:

- UNICEF Management Study
- Executive Summary
- Management Study Workshops Report
- Delphi Panel Report

Note: This study was conducted by independent outside management consultants. We did not modify either the most lavish compliments or the most blistering criticisms of UNICEF and its leaders, nor were we asked to do so. We believe that UNICEF has had the courage to stand behind both praise and criticism because they believe in the worthiness of their mission, and they want to create a legacy of an even stronger and more effective institution. We hope that in view of this openness, no one will now abuse this confidence.

**PURPOSE OF THIS MEMORANDUM: REDUCE 15 CHAPTERS TO 15 PAGES**

- The final report of the UNICEF management study, including appendices, numbers some 300 pages
- For certain situations, quick reading, condensed communication are preferable
  - For those situations, this short-form is provided
- For each chapter you will find a one-page summary
  - And for each page, one graphics page is chosen from among the more interesting charts in the chapter, and this is used as a facing page

• Chapters:

I	Introduction	IX	Information and Communication
II	Mission and Emergencies	X	Financial Systems
III	NGOs and Other Agencies	XI	Information Systems
IV	Human Resources	XII	Structure
V	Programming	XIII	Accountability, Cost Effectiveness
VI	Global Goals	XIV	Governance
VII	Supply	XV	Implementation
VIII	Fund Raising		

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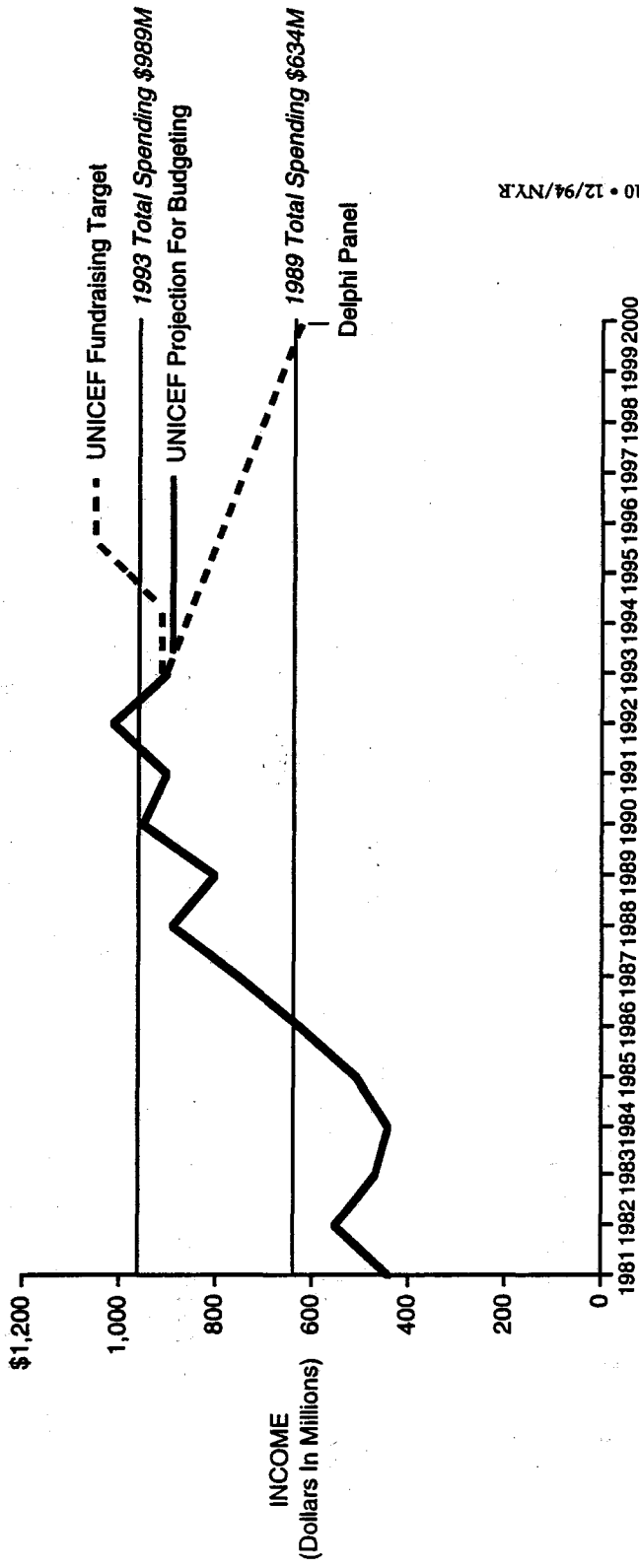
Introduction...

## **UNICEF, ALWAYS REGARDED AS A NOBLE CAUSE, HAS REACHED NEW HEIGHTS IN ESTEEM AND PUBLIC REGARD IN THE LAST FEW YEARS**

- "My view is that UNICEF is doing a very good job. They have capabilities that are almost impossible to match."  
Senior Official, UN Relief Agency
- "UNICEF is filling a precious vacuum and their mission is important. They're doing a damn good job that no one else would be doing if they weren't there. I hope we all recognize that."  
President, NGO
- "UNICEF is doing a marvelous, highly needed job. In the minds of many people it is the embodiment of humane services for children and childhood."  
Minister of Education
- "Few other international agencies have had the consistently high performance level of UNICEF. Its unique quality of being able to attract dedicated workers willing to sacrifice personally for children in need should never be lost. Such field oriented pragmatists should be turned loose with support to do their flexible best. There is tremendous need for keeping the motivation level high."  
Professor, Public Health

TRADITIONAL FUNDING ASSUMPTIONS ARE CHANGING – WHICH THREATENS UNICEF'S ABILITY TO CONTINUE "PROGRAMMING AS USUAL"

FUNDING PROJECTIONS TO 2000



Note: Real 1994 dollars used throughout (inflation equals 3.8%)  
 Source: UNICEF medium term plan 1994-1997  
 Annual Reports 1981 – 1994  
 Interviews --> Delphi Panel responses, BA&H analysis

UCFORE (1) E010 • 12/94/NY.R

**THE TIMING WAS EXCELLENT FOR A BROAD ANALYSIS OF UNICEF STRENGTHS, WEAKNESSES AND IMPROVEMENT OPPORTUNITIES**

- UNICEF can't "rest on its laurels", faced by environmental challenges and operational improvement opportunities
  - Changes in funding, competition, UN reform, skill requirements, emergencies, etc., all indicate policies, organization and processes may have to be revised
  
- UNICEF Board merits commendation for recognizing these issues, requesting management study
  - Notwithstanding widespread perception that UNICEF is one of the most successful among UN agencies and funds
  
- Terms of reference sought opportunities for
  - Improved transparency and accountability
  - Better management processes and procedures
  - More effective organization structure
  - More productive interface with UN entities, NGOs
  - Clarification of mission, e.g., emergencies, global goals, etc.
  
- Study drew on substantial data base
  - 350 interviews - Delphi panel
  - 750 survey respondents - Field trips
  - Detailed business analyses - 3 staff workshops

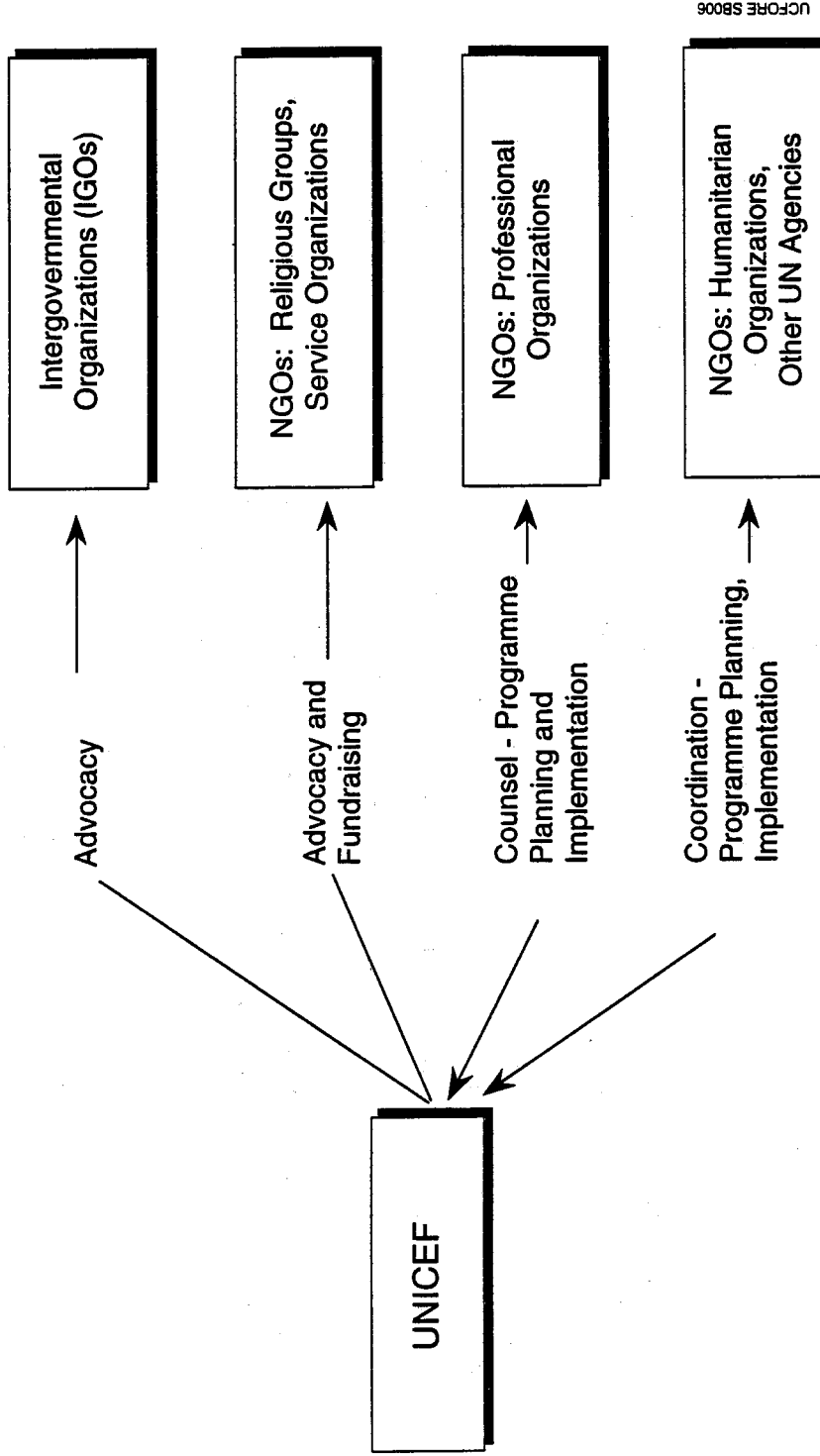
UNICEF OVERLAPS TOPICALLY WITH OTHER UN AGENCIES, MAKING A UNIQUE POSITION DIFFICULT TO IDENTIFY; SOME ARGUE THAT THE "SPECIALTY" IS FIELD MOBILIZATION

MAJOR UN AGENCY ACTIVITIES	
<b>EMERGENCIES</b>	<ul style="list-style-type: none"> <li>• DHA</li> <li>• UNHCR</li> <li>• UNDP</li> <li>• WFP</li> <li>• UNICEF (non-food aid including health, water sanitation, education and special support for children, including psychosocial support)</li> </ul>
<b>HEALTH/POPULATION</b>	<ul style="list-style-type: none"> <li>• World Bank</li> <li>• World Health</li> <li>• UN Population Fund</li> <li>• UNICEF (child and maternal health, adolescent sexuality and AIDS prevention and (with UNFPA) family planning)</li> </ul>
<b>NUTRITION</b>	<ul style="list-style-type: none"> <li>• Food and Agriculture Organization</li> <li>• International Fund for Agricultural Development</li> <li>• World Food Programme</li> <li>• UNICEF (micro-nutrient support, child nutrition promotion and community mobilization, breastfeeding advocacy)</li> <li>• WHO</li> </ul>
<b>WATER/SANITATION</b>	<ul style="list-style-type: none"> <li>• UNICEF (hardware installation, health education, social mobilization)</li> <li>• UNDP</li> <li>• WHO</li> <li>• World Bank</li> </ul>
<b>EDUCATION</b>	<ul style="list-style-type: none"> <li>• UNESCO</li> <li>• UNICEF (primary education, literacy and early childhood education)</li> </ul>
<b>CHILDREN IN ESPECIALLY DIFFICULT CIRCUMSTANCES</b>	<ul style="list-style-type: none"> <li>• International Labor Organization</li> <li>• Human Rights Commission</li> <li>• UNHCR</li> <li>• UNICEF (street children, orphaned children, children in war)</li> </ul>

**BOARD AND SECRETARIAT INTERVIEWEES AGREE: TIMELY TO RECONSIDER OVERALL MISSION AND RE-EXAMINE EMERGENCIES WITHIN CONTEXT OF OVERALL MISSION**

- Most UNICEF managers agree that the organization is interpreting its mandate in the broadest sense
  - Wide range of functions, objectives, sectors, partners and geographies
- Clarifying the mission, appropriate in any case, becomes even more imperative in context of UN reform
  - Maintaining standalone identity requires that UNICEF help reformers understand UNICEF's unique capabilities, unique mission
- Booz•Allen concludes that it would be a major loss to UNICEF and UN to consolidate UNICEF into a single UN entity
  - Would abandon the distinctive capabilities and know-how that have produced unusual success among humanitarian development and service organizations
- Emergency policy should derive from new "mission statement". Delineating UNICEF's role in emergencies could be achieved by a number of methods
  - The full report suggests several, from "niche" positioning to a cap on commitment
- UNICEF can take several actions to improve emergency operations
  - Actions are described in the report under these headings: (a) Preparedness, (b) Staffing, (c) Country support, (d) Cost management

UNICEF COOPERATES WITH HUNDREDS OF OTHER ORGANIZATIONS INTERNATIONALLY --  
COUNTLESS OTHERS ON THE LOCAL LEVEL



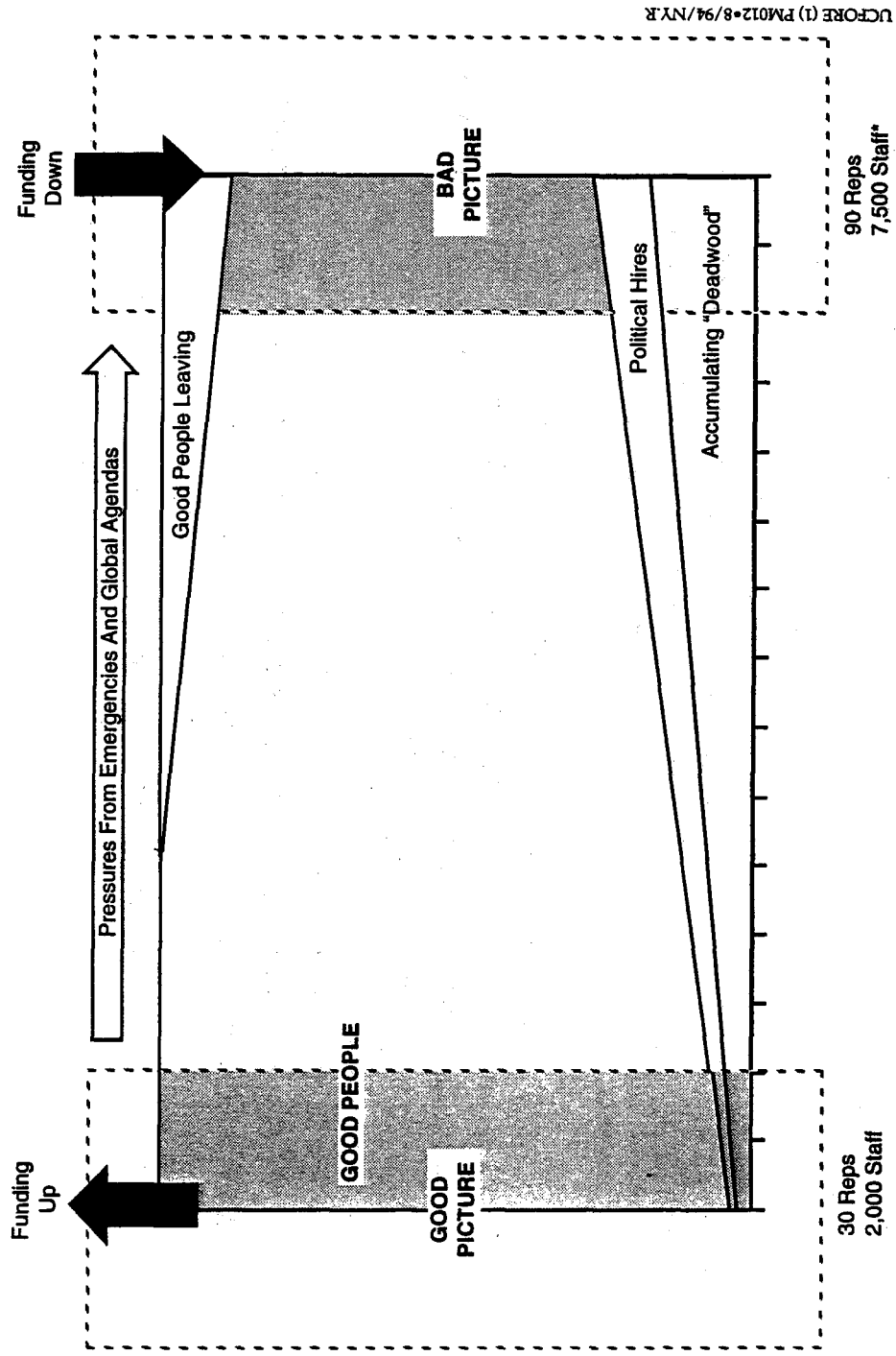
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NGOs and Other Agencies...

**WITH MORE TO DO AND FEWER RESOURCES FOR GETTING THE JOB DONE, THIS IS THE RIGHT MOMENT TO GET MORE SERIOUS ABOUT TEAMING UP WITH NGOS**

- When NGOs praise UNICEF, they emphasize UNICEF's high profile and ability to get things done.
  - "UNICEF has capable staff, well deployed around the world; is responsive to needs; provides world leadership on children's issues".  
(Top leader, International NGO)
  
- Criticisms focus on UNICEF's level of commitment to cooperation in the field
  - "UNICEF is the successful sinner, immune to cooperation in the field".  
(Programme Officer, UN agency)
  
- UNICEF needs to make up for lost time, cultivate this constituency
  - Donors believe they get better "ROI" if UNICEF leverages itself through NGOs
  - "New generation" goals are beyond reach for any agency trying to "go it alone"
  - Downtrend in funding will make new coalitions indispensable
  
- UNICEF's NGO relations working party called for renewed partnership
  - IMPOSSIBLE depending on "spontaneous combustion" at mid-management level
  - VERY POSSIBLE if leadership provides example at highest level, manages program, puts UNICEF's powerful advocacy skills to work in promoting this new priority
  - NGO Working party recommends detailed action plan

# HOW THE TEAM CONCEPTUALIZED WORRISOME TRENDS



\* Official  
 Note: Chart from Human Resources staff "workshop," December, 1994



Human resources...

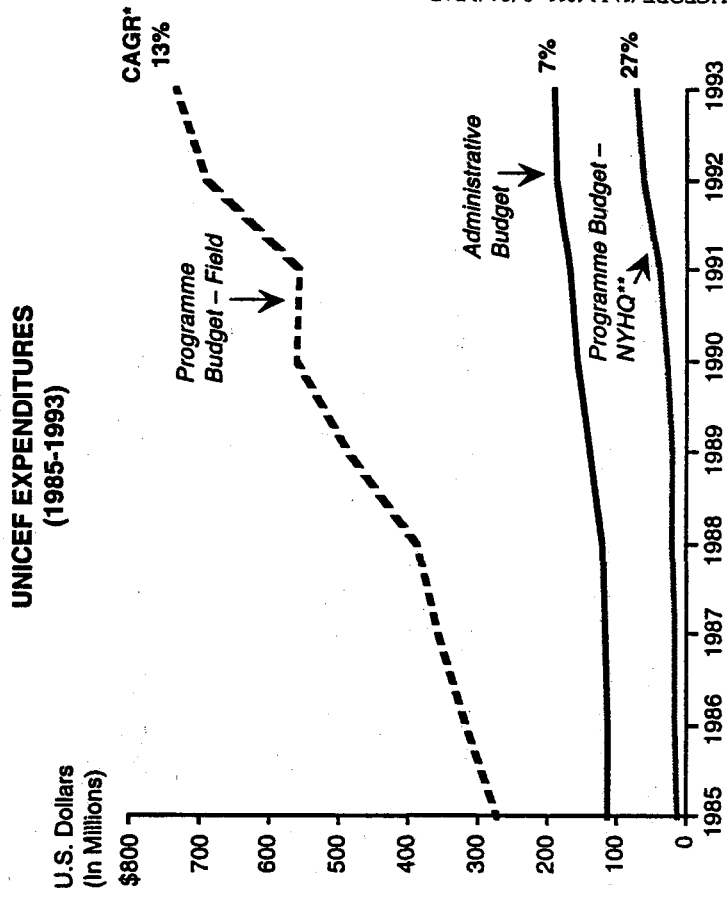
## **NO "BUSINESS PROCESS" EMERGED FROM THE MANAGEMENT STUDY THAT WAS SO HEATED AN ISSUE AS "HR" AND PERSONNEL PRACTICE**

- Widely throughout the organization there is a prevailing attitude of dissatisfaction with "how things work around here."
  - Inescapable that this has had impact on motivation, performance and judgment
- The issue is not procedural
  - Fixing a few lines on a "PER" form will change nothing. Fundamental is a culture issue: A value system that staff renounce; personnel processes that have lost credibility
- Culture change is possible in large, complex organizations, but it takes leadership, time and a supportive staff organization that will help produce changes in attitude on the basis of good will and determination to resolve problems
  - A major step forward was taken by 12 staff members from around the world who participated in the HR working party
  - It has been recommended that their recommendations be used in the implementation process in 1995
  - Issues addressed are hiring, career development, rotation, promotion, PERs, training, and many other key HR concerns
- Tough, outspoken commentary from staff survey has already been reviewed with UNICEF leaders. We believe they are going to take action - will need support. Can't change many years of inappropriate practice overnight!

**PROGRAMME ACTIVITY IS THE CORE OF UNICEF'S WORK — AND THE PRIMARY DRIVER OF EXPENDITURE**

“Add a programme, and add a new network of people. Don't let anyone confuse you. Add a programme, add a team. If you want to understand the cost (and staffing) drivers, dig into the programme division. That's where it's all at.”

High-level UNICEF Manager



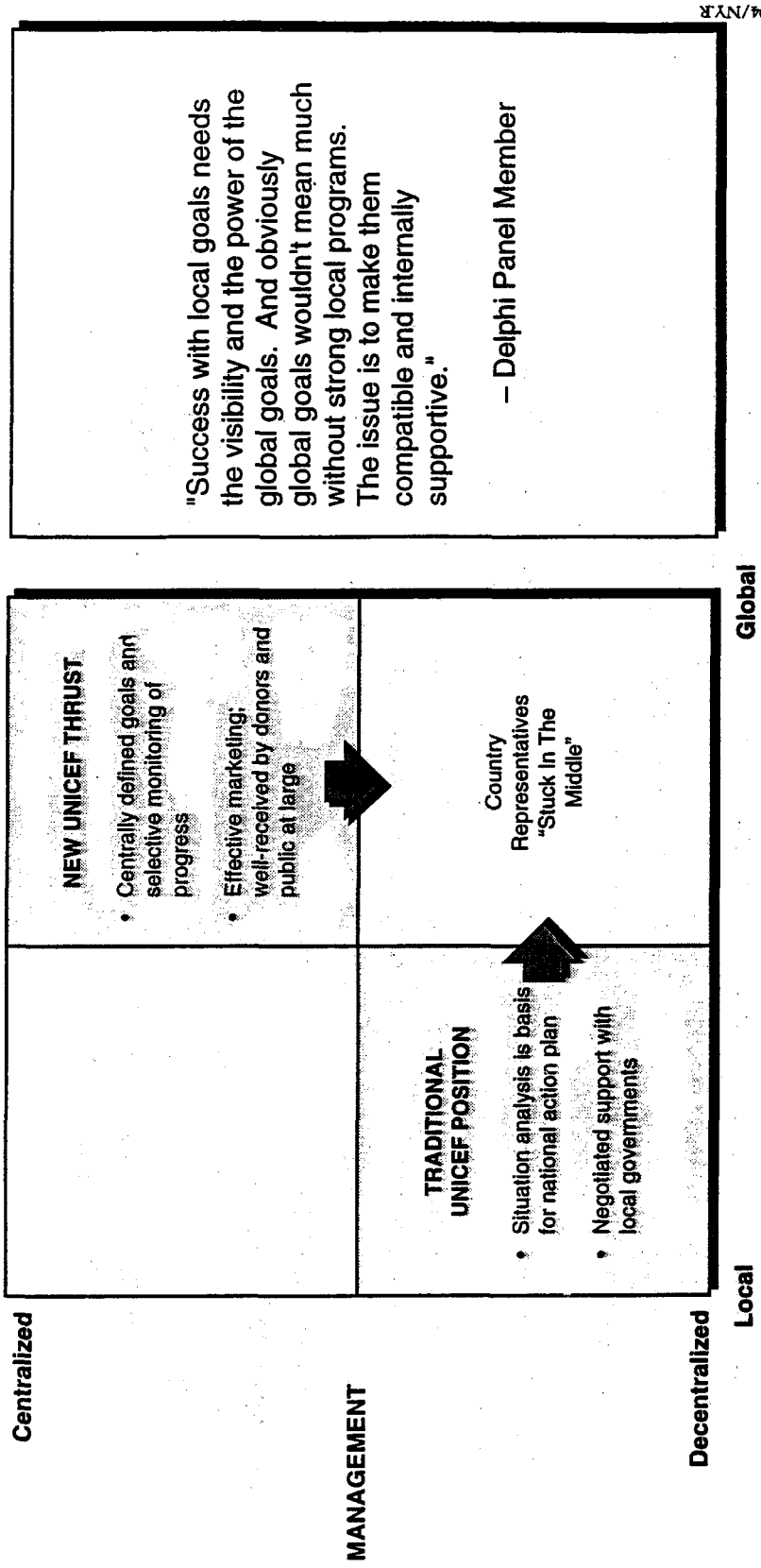
\* CAGR = Compound Annual Growth Rate  
 \*\* Includes all funds directed from NYHQ including Eastern and Central Europe, global funds, etc. European spending was not isolated prior to 1993

Programming...

## **UNICEF'S IMPACT AROUND THE WORLD: NOT POSSIBLE WITHOUT ITS POWERFUL AND EFFECTIVE PROGRAMME CAPABILITY**

- Main issues that have come out of the management study have to do with program processes and monitoring, cost effectiveness, and accountability.  
Issues addressed:
  - Cost economics: Cash outlays have overtaken supply assistance
  - Within cash outlays, growing fast are staff costs, travel, research, studies, etc.
  - An analysis is conducted of the time and cost required for today's complex programme planning process - can cost over \$1 M per country
  
- The "new generation" of social goals such as child abuse, child labor, street children, etc., will require new levels of capability in which UNICEF is not now strong
  - Indicates where resources are needed for future expertise
  - Especially important at a moment when NGOs, many others, urge UNICEF to accept role of primary advocate among entities dedicate to children
  - Implies new priority for ICDC or similar resources
  
- The report takes a fresh look at relationship between Programming, countries, regions
  - Considers ways to make that collaboration more effective: more intense dedication to conceptual "product design" in Programming, more integrated focus on field service delivery within field organization, more negotiation on programs and goals.

**GLOBAL GOALS HAVE PROVEN A POWERFUL "MOBILIZING FORCE" FOR UNICEF, BUT THEY REQUIRE IMPROVED HARMONIZATION WITH COUNTRY PLANS**



Consistent
  Inconsistent

Notes: 1) Global goal: "enforced" with global funds  
 2) Execution is clearly decentralized

"Success with local goals needs the visibility and the power of the global goals. And obviously global goals wouldn't mean much without strong local programs. The issue is to make them compatible and internally supportive."  
 - Delphi Panel Member

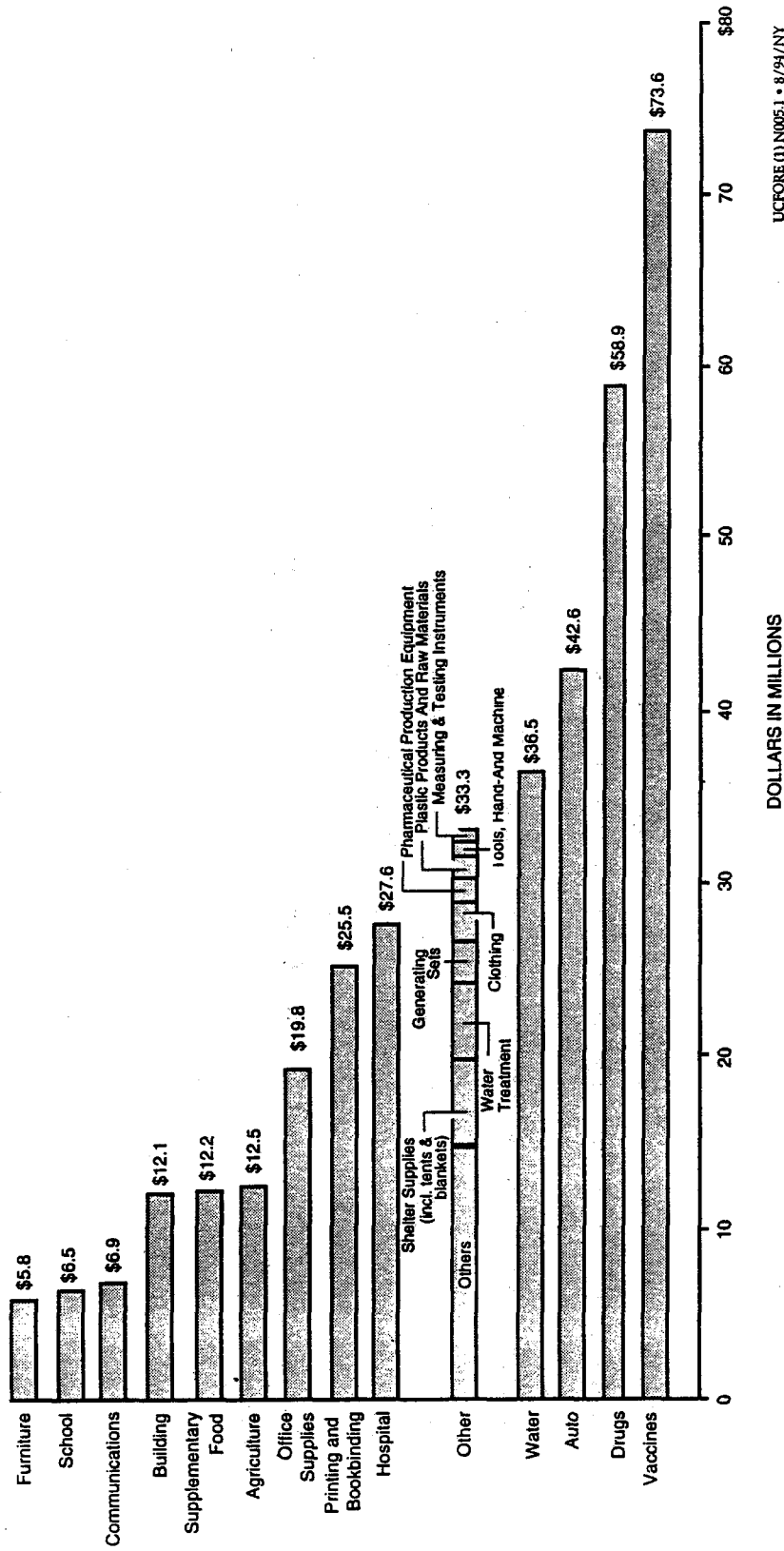
Global goals...

## **MANY RECOGNIZE THE BENEFITS GLOBAL GOALS HAVE BROUGHT TO THE ORGANIZATION**

- At the same time, UNICEF staff and Delphi Panel as well question the highly centralized decision making
- The definition of global goals is done at HQ and in more than a few cases is considered to demonstrate an insensitivity to country realities
- In 1993, nearly \$60 million were spent in global funds for realization of global goals; about one-third of this money was allocated to HQ activities
- Field allocations are widely perceived to lack transparency and accountability
- A more harmonized, balanced approach to selecting and setting targets for global goals would benefit UNICEF and help satisfy Board delegations
- In that spirit, the Global Goals workshop laid out an action plan for recommendation and implementation in 1995

UNICEF PURCHASED \$374 M OF SUPPLIES IN 1993 - VACCINES, DRUGS AND HEALTH SUPPLIES COMPRISE 43% OF THE DOLLAR TOTAL

SUPPLIES BY CATEGORY OF COMMODITIES



UCFORE (1) N005.1 • 8/94/NY

DOLLARS IN MILLIONS

Sources: Supply division Analysis Reports; BA&H analysis

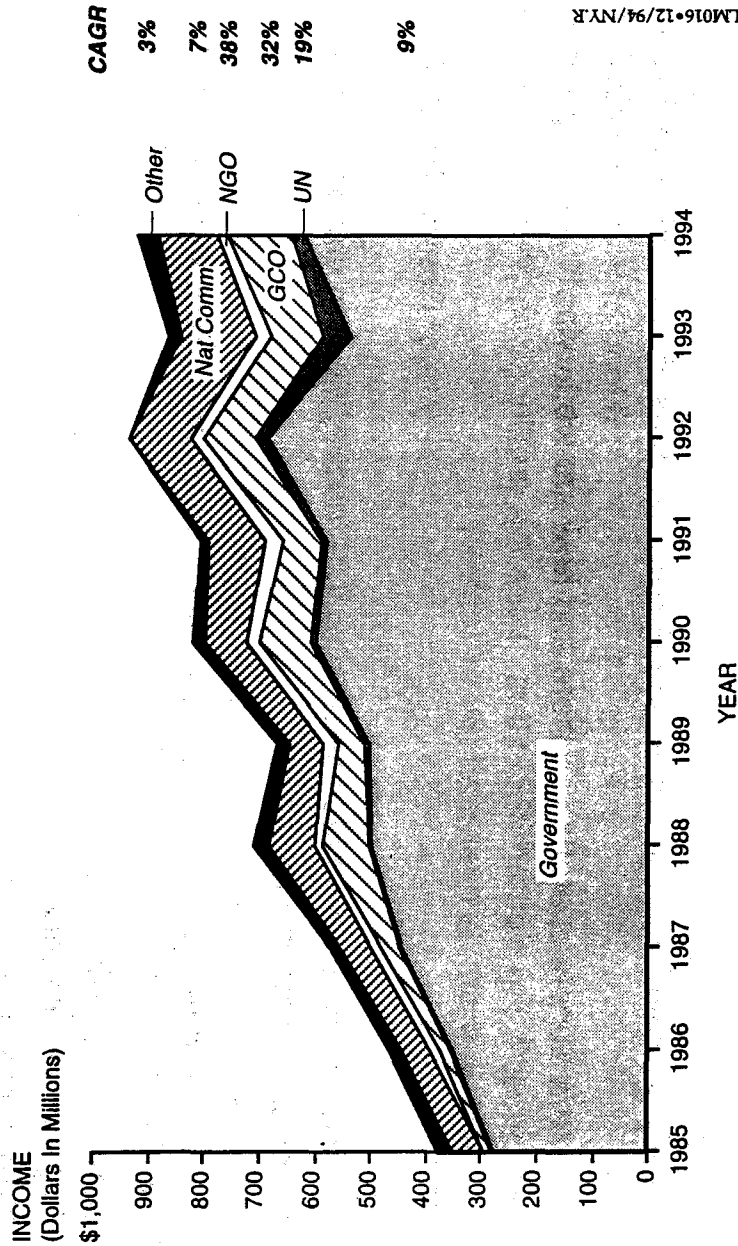
Supply Division...

## **SUPPLY DIVISION, ONCE A "STAR," IS BEING REGARDED WITH INCREASING CONCERN**

- Complaints about performance were too frequent to be dismissed as isolated carping
  - "I think UNICEF's organization works rather well. My only complaint might be the Supply Division. They are slow enough on deliveries to encourage do-it-yourself."  
(Head of a major NGO)
  - "Take the Supply operation. Where and how are we buying? Are we getting the best prices? I'm worried about that. I see the quality going down, the prices going up. Why is that? Is overhead out of control?"  
(Major Country Representative)
  - Other complaints about lead time on orders, pricing, service standards, thus clear opportunities for improvement
- The study recommends some steps to be taken to improve Supply performance
  - Strategic repositioning
  - Organization change
  - Customer service program
  - Logistics re-engineering
  - Improved information management and processes
- Supply Division leadership has already signaled its support of most recommendations and a desire to proceed with them

OVERALL FUNDING AT UNICEF IS SLOWING, BY COMPARISON WITH THE HIGH-GROWTH 80'S - DELPHI PANEL MEMBERS PREDICT DECLINES ON THE ORDER OF 25% FOR THE COMING YEARS

**UNICEF TOTAL INCOME BY SOURCE**



UCFORE (1) LM016-12/94/NY.R

Note: Other includes interest income  
 Source: Compendium of Contributions by Main Donors, 1985-1993  
 UNICEF Financial Monitoring Report #5-94

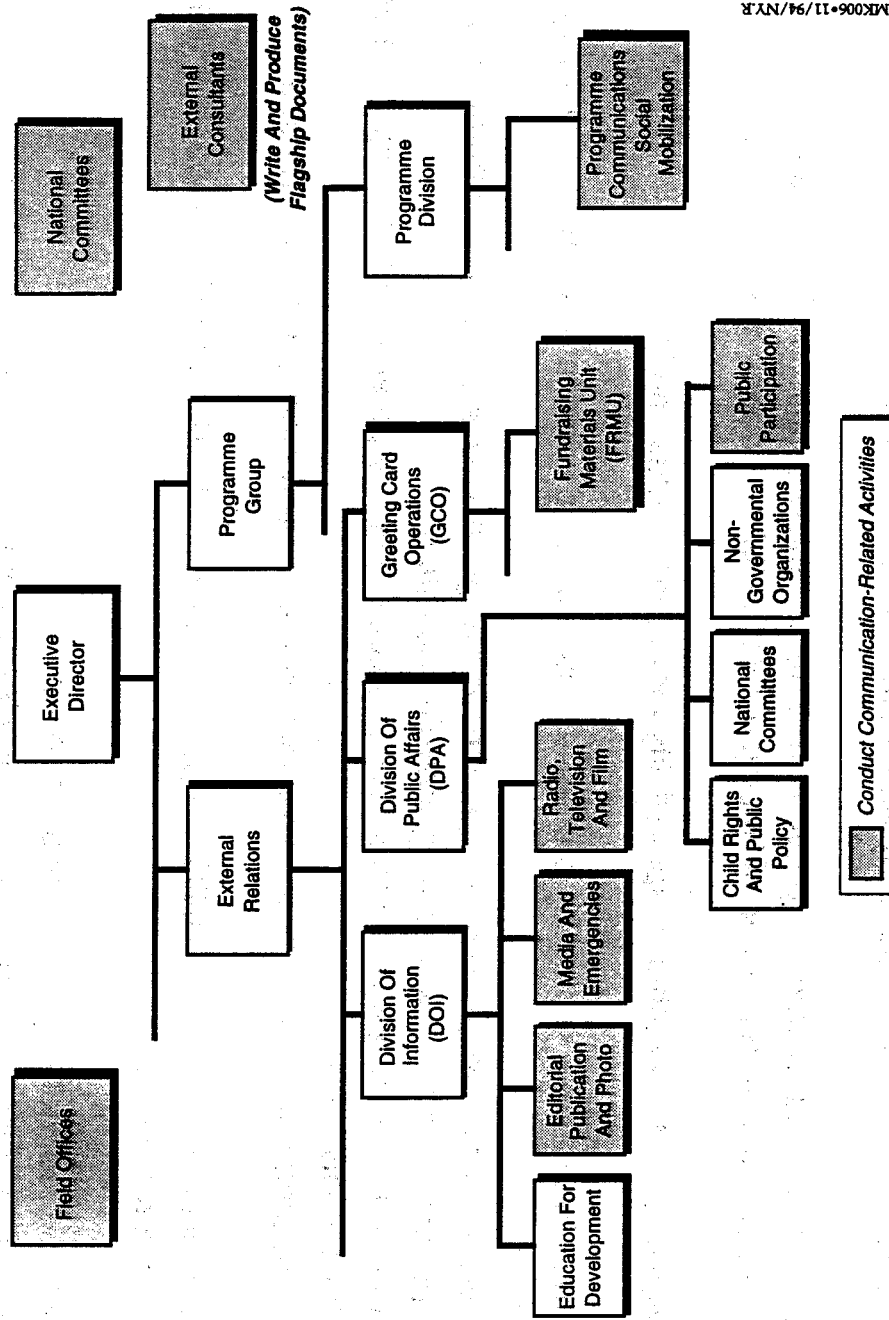


Fundraising...

## **FUNDRAISING HAS ALWAYS BEEN A UNICEF STRENGTH, BUT THERE ARE WAYS TO IMPROVE PRODUCTIVITY**

- PFO: Recognize that shift to supplementary donations increases administrative requirements, adding more complexity and more cost to the process
- Opportunities: clarify roles, improve transparency, make administration systems improvements, manage traffic of "multiple sales calls" by country reps in capitals
- GCO: Separate and strengthen responsibility for greeting cards and PSFR
  - Improve transparency, simplify processes (such as card selection), sharpen marketing focus
  - Get GCO onto "level playing field", competing aggressively with major commercial card companies; plan for new income generating activities
  - Make needed commercial decisions, e.g., selection of key potential market improvements such as in USA, UK
  - Make strategy and structure changes that permit these performance improvements
- PSFR: Evidence indicates that UNICEF operates at a cost disadvantage in comparison with fundraising competitors
  - Make needed moves to improve economics
  - Ensure availability of high-level skills and leadership
  - Bring top management attention and new discipline to NatComm relationship

COMMUNICATION GROUPS AT UNICEF ARE FRAGMENTED, IN 4 DIVISIONS AT HEADQUARTERS AS WELL AS IN THE NATIONAL COMMITTEES AND THE FIELD



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Note: External Relations groups are primarily based in New York, but include some Geneva-based staff as well

**INFORMATION, HIGHLY IMPORTANT TO ANY FUNDRAISER, IS FRAGMENTED IN TERMS OF ACCOUNTABILITY, FAIR-TO-GOOD IN TERMS OF RESULTS**

- UNICEF employs around 400 people and spends more than \$25 million a year to reach its many audiences
  - Half of this spent in regions and countries
- Media give UNICEF "mixed reviews"
  - "The stories that make the press are based around emergencies. Only rarely do development or advocacy issues achieve much coverage. UNICEF could try harder... Many NGOs are better than UNICEF at this". (Journalist, international publication)
- UNICEF information units act in relative isolation, sometimes send inconsistent messages, are said to miss opportunities
  - Of about 80 publications in 1994, 35 are published outside DOI+DPA
  - Teamwork between NY and Geneva would be a "plus" but relations have been strained
- Measured against "best practices", UNICEF has major improvement opportunities.
  - Needs:
    - Clearer communication mission and strategy
    - More analytical approach to allocation of funds
    - Measurement system to evaluate effectiveness
    - Organization that permits improved integration and consistency of messages
    - New harmony and reciprocal support among all units

INTEGRATE REPORTING FOR ALL EXPENDITURE TYPES TO PROVIDE FULL TRANSPARENCY –  
 IN THE IDEAL CASE, EACH OF THESE BOXES WOULD HAVE A “√” MARK

**FULL TRANSPARENCY APPROACH**

(√ = Available Today)

Admin Budget	Each HQ Div.	+	Each Field Office	=	Total UNICEF
Country Programme Budget	√		√*		√
Global Funds Allocation			√		
Total					

Admin Budget	Each HQ Div.	+	Each Field Office	=	Total UNICEF
Country Programme Budget			√		√
Global Funds Allocation					√
Total					

\* Cannot be linked to programme figures due to different cost categories and timing

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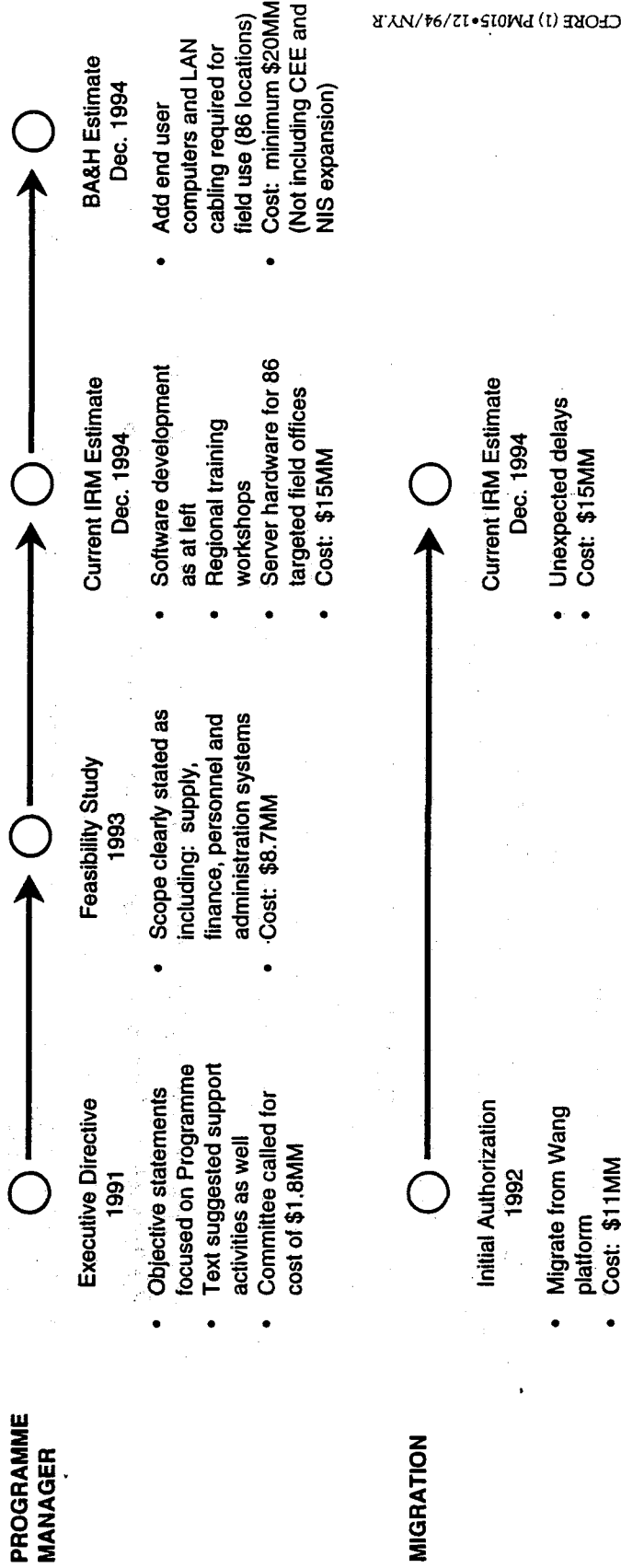
Financial systems...

## **THE EXECUTIVE BOARD HAS CHALLENGED "TRANSPARENCY" IN FINANCIAL MANAGEMENT AND MANY STAFF MEMBERS THINK THEY ARE RIGHT**

- Accounts management hopes to decentralize but cites problems of skills and accountability
  - Implies major training need/opportunity
- Major improvements possible in terms of methodology
  - Example: budgets are largely derived from historical spending and funds raised, not changes in demand, objectives or costs
  - The existence of two budgets clouds transparency, adds to costs
  - Global funds are also an obstacle to transparency
  - The means by which multiple budgets are presented to the Board also defies transparency objectives
  - Information is not available to support decision-making at moment needed
  - Procedure for documenting cash assistance to governments is defective
- Action steps recommended for these and other management improvements
  - Build field skills, integrate reporting, modify structure, upgrade systems, impose new discipline, increase transparency
  - Mobilize for major change, consider focused systems study by one of the major accounting firms

**IRM ATTENTION IS FOCUSED ON TWO MAJOR INITIATIVES WHOSE SCOPE AND COST HAVE GREATLY EXPANDED**

**EVOLUTION OF PROJECT SCOPE AND COSTS**

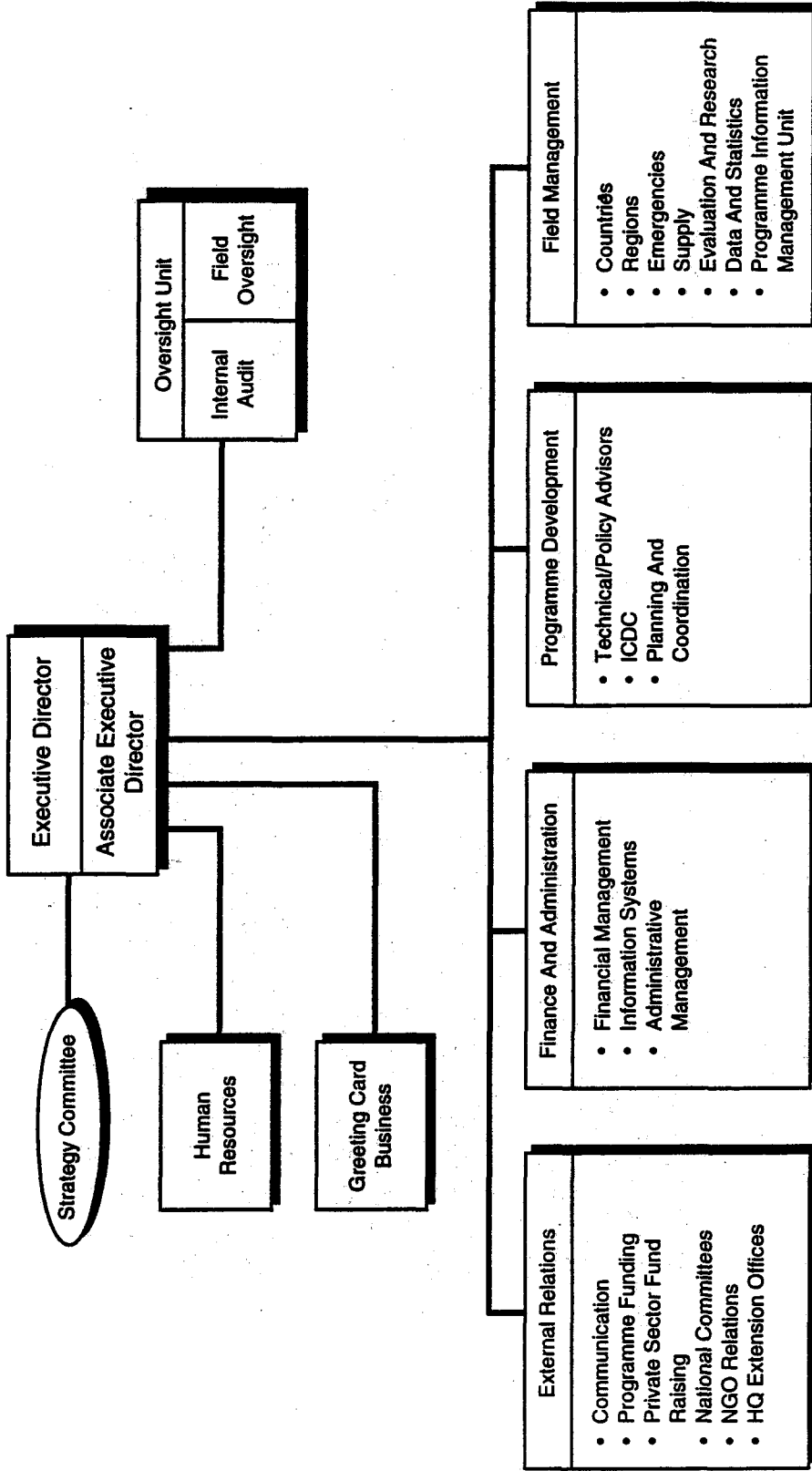


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**INVESTMENTS IN INFORMATION SYSTEMS THROUGHOUT THE ORGANIZATION - 240 STAFF AND \$30 MILLION IN 1994. "ROI" IS UNCERTAIN**

- IRM attention is focused on two major initiatives whose scope and cost have greatly expanded over time
  - Programme manager and Wang "migration"
  - Cost, scope, and development schedules have not been controlled effectively
  
- These two projects consume much of IRM capacity; other important systems initiatives are being neglected
  - Lack of resources, lack of strategic direction
  - Field-level systems development projects are emerging, challenging
  
- IRM needs more rigorous internal methodology for managing systems development activities better
  - Example: comprehensive management checkpoints with budget review, normal for big-budget projects
  
- Improving information systems calls for a comprehensive review of IRM mission and business processes
  - Does not mean stop work on Programme Manager
  - Does mean reassess Mission, Organization, Project management methodology, Programme manager (scope, cost, timing), Migration project (cost drivers and business risk), plus approach to servicing current systems

# THE TARGETED ORGANIZATION



UCFORE (1) PM016 • 12/94/NYR

*Note: This is "ideal" recommended structure. Assignment of responsibilities between Executive Director and Associate can be negotiated between them if particular circumstances require*



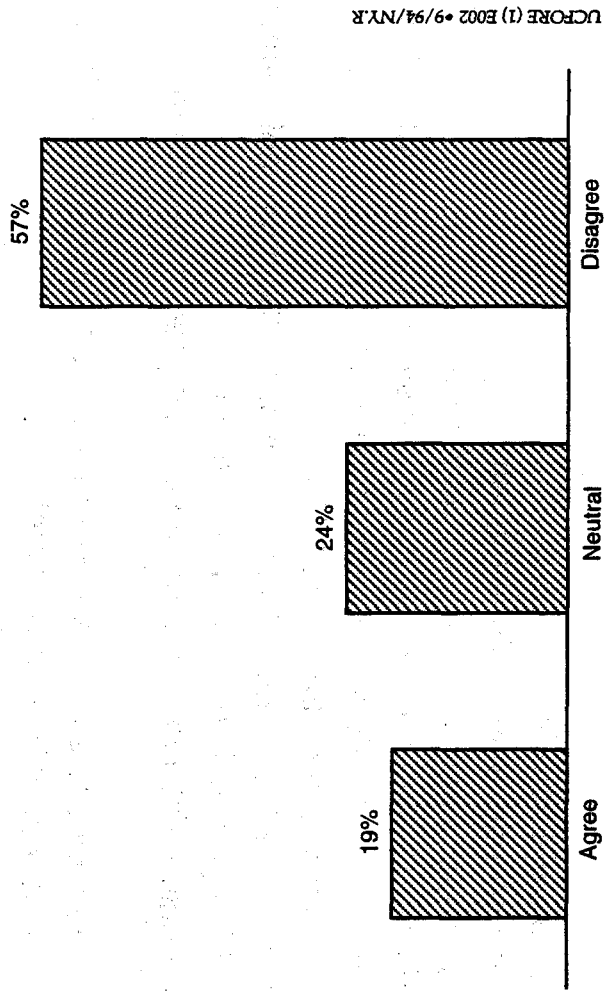
Structure...

## **STRUCTURE IS HOW WE GROUP RESOURCES AND ACCOUNTABILITIES TO RESPOND TO THE NEW STRATEGIC NEEDS AND POLICIES OF THE INSTITUTION**

- There is never "only one way"
  - We present the preferred approach; special situations may require adapting alternatives
  - Not an abandonment of the change program if guiding priorities are respected
- This structure concept permits
  - Preserving visionary leadership at the top
  - Providing needed support to the Executive Director
  - Focusing intensified resources on finance, systems and administrative functions
  - Bringing new solutions to human resource issues
  - Bringing new focus and strength to GCO
  - Strengthening the "front-line" structure; exploiting the important relationship between Emergency, Supply and Field Operations
  - Fortifying region office role, and other benefits cited in the final report
- At the core of the concept is the new role of the Associate Executive Director
  - Close team partner of Executive Director
  - Ensures highly professional administration standards
  - Presides over the operational change process long-term

**STAFF AGREE WITH THE EXECUTIVE BOARD – ACCOUNTABILITY IS A MAJOR CONCERN AT UNICEF**

**“UNICEF stresses personal accountability. If things go well or poorly, it is always clear who merits praise or rebuke”**

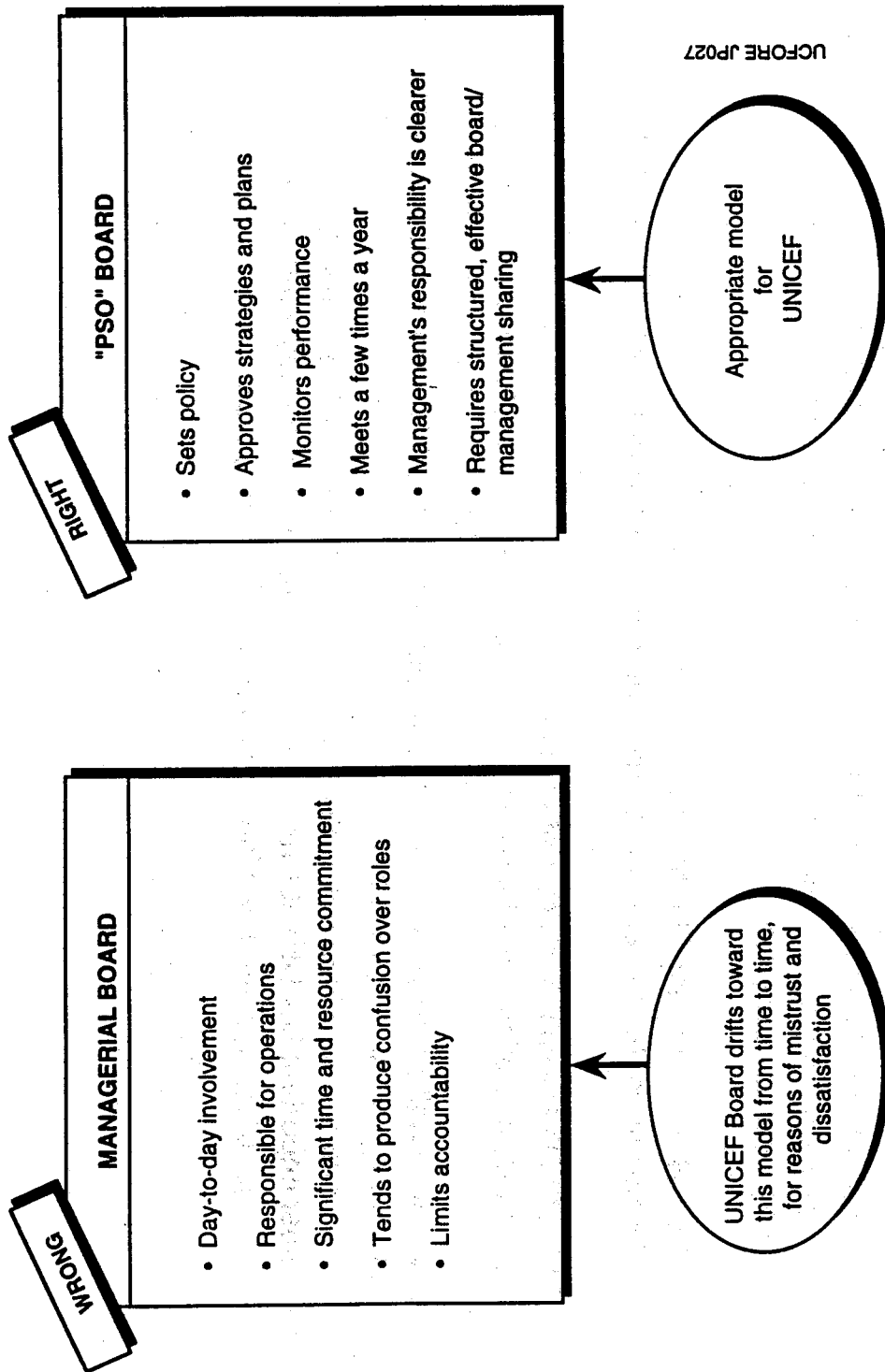


Source: Attitude and Opinion Survey

**ACCOUNTABILITY IS MORE THAN A MERE TRANSACTION; IT IS A MANAGEMENT CULTURE**

- The concept works when
  - There is genuine empowerment and delegation of authority
  - These ground rules are the "style of the house" starting at the very top
  - Each staff member knows what he/she is accountable for
  - Merit system supports these objectives
  
- At the UNICEF of today, it often doesn't work that way
  - Employees themselves are demanding a more accountability-driven culture
  
- Cost effectiveness is a comparable issue
  - Many examples: travel spending, cash assistance, use of sub-offices, workshops, etc.
  
- Creating a culture which values accountability and cost effectiveness can only start from the very top of the organization
  - Senior leadership and understanding are only the beginning. Training, management and control are needed to implant accountability into the mind-set
  - Experience in other institutions demonstrates it can be done

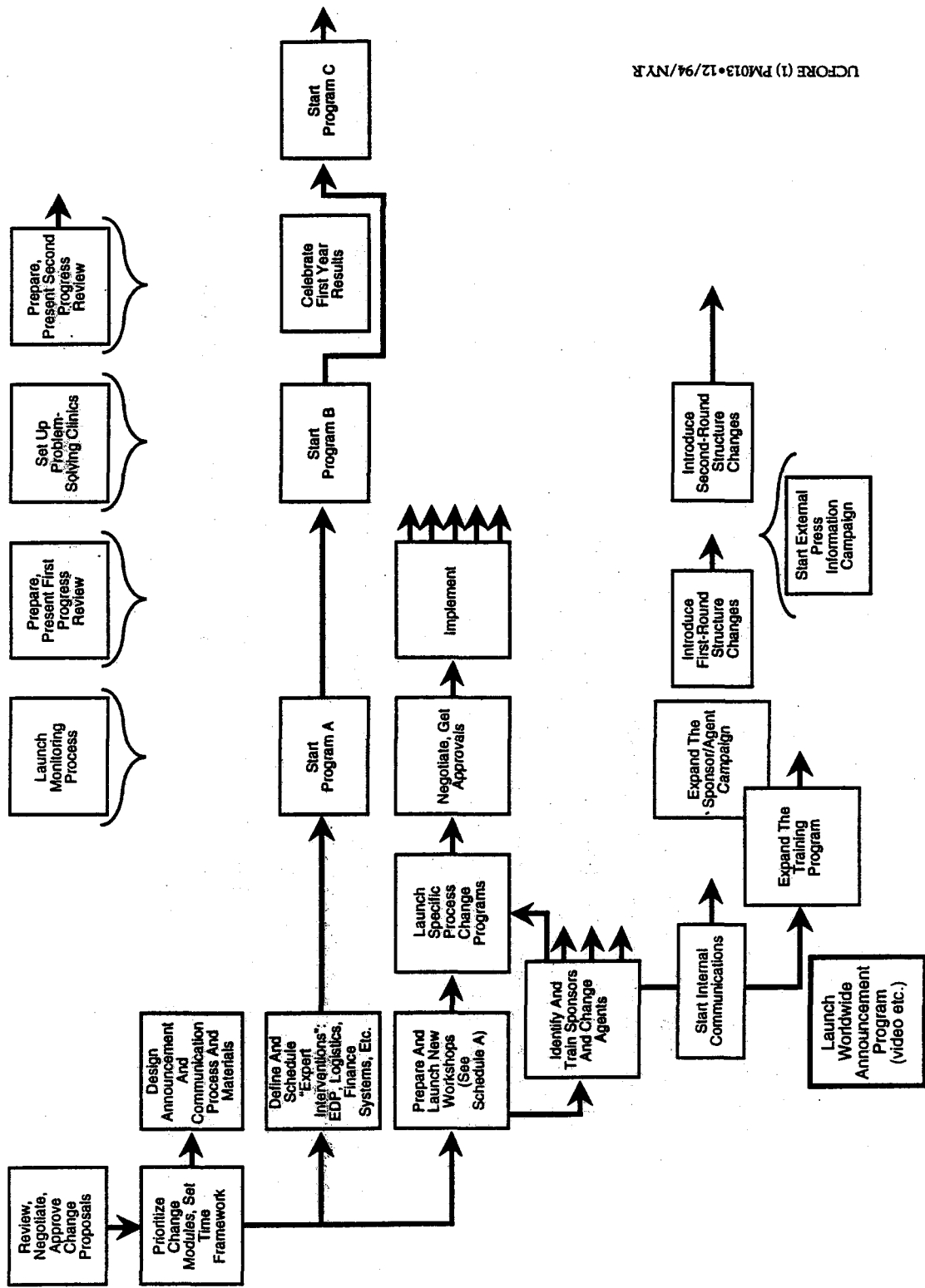
THE EXECUTIVE BOARD THEORETICALLY COULD BE EITHER OF TWO KINDS OF BOARDS: A MANAGERIAL BOARD OR A "PSO" BOARD (POLICY, STRATEGY AND OVERSIGHT)



**A TIME OF SELF-RENEWAL IS ALSO A GOOD TIME TO RESTORE PRODUCTIVE COLLABORATION AND HARMONY BETWEEN BOARD AND SECRETARIAT**

- In the past, unusual hostilities between Board and secretariat have sometimes clouded judgments and confused operating personnel
  - No insinuation that tension is bad. Constructive tension exists in all healthy organizations. But in UNICEF the tension has gone far beyond that
- These changes should occur
  - Board should govern, not manage
  - Secretariat must be guided by a robust and meaningful strategic plan
  - Executive Board and Executive Director must collaborate closely in ensuring effective governance and management
  - Dialogue should become more harmonious, simpler, more efficient and more focused on key issues
- Management of the meeting agenda is the "lever" that focuses the Executive Board on the most important UNICEF issues
  - Board time is a very limited resource
  - Best boards plan agenda on an annual cycle
  - Strategic plan is key instrument for Board-secretariat dialogue. (No such single document in use today)

# ILLUSTRATIVE LAUNCH PLAN



UCFORE (1) PM013-12/94/NYR

Implementation...

## THE KEY ISSUES TO BE ADDRESSED IN THE IMPLEMENTATION PROCESS

- What needs to be done well:
  - Prioritization - deciding sequence for changes
  - Organization - plotting out all the structural implications
  - Communicating as early as possible - "campaign" prepared in advance
  - Developing buy-in and "ownership"- sponsors and agents of change
  - Designing the critical action plans - major staff involvement
  - Active collaboration with managers and staff to produce change
  - Monitoring and perfecting new structures and processes
  - Periodic measurement of progress against goals and milestones
  
- Massive job. Whoever is leader of the change process will need wide support
  - Operates as a chain reaction:
    - Sponsorship at top
    - Cascades down through the organization
    - Deputies must be committed to change
    - And their direct reports
    - And theirs, and so on
    - Ultimately, sponsorship chain extends to all, at all levels
  
- Implementation workshops are example of broad participation envisaged. What they do:
  - Probe issues, propose priorities, lay out implementation steps, produce "buy-in", generate change agents

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