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UNITED NATIONS INTERNATIONAL CHILDREN'S EMERGENCY FUND

PROGRAMME COMMITTEE

Report of the Programme Committee on its 71st through 74th Meetings held in New York City, 20 and 21st January, 1949.

1. The Programme Committee at its meetings on 20th-21st January, 1949 discussed (a) a report of the Executive Director, (b) activities in Latin-America, (c) a milk conservation programme, (d) voluntary fund raising in 1949 on behalf of UNICEF, (e) UNICEF operations in the Middle East, (f) a plan of operations for the Philippines, and (g) a report on UNICEF Operations in Greece. In addition the Committee elected a vice-chairman.

Report of the Executive Director

2. The Committee had before it a Report of the Executive Director, (E/ICEF/89) on developments during the course of the previous three months, particularly in the matter of resources, feeding and supply operations, and country and area programmes. The Committee also had before it the exchange of communications between the Executive Director and the Secretary-General (E/ICEF/95) in which the Secretary-General ruled on the question of the appropriate authority with whom the Fund should deal in connection with an application for UNICEF assistance in Japan. On the basis of this ruling, the Executive Director informed the Committee that he would proceed to deal with the application in accordance with the usual practices of the Fund.

Activities in Latin-America

3. In connection with the discussion of a section on "Activities in Latin America" in the Report of the Executive Director (E/ICEF/86, para. 47-48) and the Report of Dr. Passmore on "Nutrition and Health of Children in Five Countries of South America" (E/ICEF/83), the Committee recommends to

/the Board

(12 p.)

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the Board that it take note of Dr. Passmore's report and the recommendations contained therein.

4. It recommends further that a copy of the Passmore Report be formally transmitted to each Latin-American Government. This step would constitute a logical follow-up of the letter sent by the Executive Director on 22 November, 1948 to the Chief of each Latin-American Delegation, outlining briefly the types of UNICEF services which might be made available in accordance with the Fund's usual procedures. (E/ICEF/89, Annex II).

5. The Committee had before it a communication from the Government of Ecuador, in response to the Executive Director's letter of 22 November, 1948, requesting, that in view of the serious tuberculosis problem in that country, Ecuador be included in the list of approved countries in which a BCG campaign would be carried out by the Joint Enterprise. The Committee recommends, that subject to concurrence of the Sub-Committee on Medical Projects, Ecuador be added to the list of approved countries.

6. The Committee heard a statement from the Executive Director, stating that it was his view that in continuation of the existing policy no surveys of need be made by UNICEF except upon the specific request of the Government concerned and related to particular projects within the competence of the Fund. He also recommended that medical and technical programmes be considered as best suited for Latin-America. The Committee recommends approval of this as a general policy.

Milk Conservation Programme

7. The Committee had before it the "Report and Recommendations of the UNICEF-FAO Panel of Dairy Experts" (E/ICEF/88), the "Recommendations by the Executive Director on Milk Conservation Programme" (E/ICEF/W.43) and a "Comparison of Unprogrammed Balances, as of 15 January, 1948 with the Estimated Cost of Milk Equipment Additional to the \$2,000,000 Allocation" (E/ICEF/W.46, Add.1).

8. The Committee welcomed the opportunity of having Sir Herbert Broadley, Deputy Director-General of FAO, and members of the FAO staff, participate in the discussion of the Joint UNICEF-FAO panel report. The Committee expressed

/its appreciation

its appreciation to FAO both for its close cooperation in this project and the offer of the Deputy Director-General for continued collaboration on this and other activities of mutual interest.

9. The Committee recommends that the \$2,000,000 allocation for essential milk equipment be divided among the countries in the manner recommended by the Joint Panel and the Executive Director. This sharing, which leaves a reserve of \$135,000 is as follows: *

Albania	\$ 25,000
Austria	135,000
Bulgaria	250,000
Czechoslovakia	180,000
France	100,000
Finland	75,000
Greece	100,000
Italy	250,000
Poland	250,000
Roumania	25,000
Yugoslavia	<u>250,000</u>

TOTAL \$1,865,000

10. The Committee recommends that the proposed relative amounts allotted to projects in each country not be considered as a precedent in any new and future allocations which the Board may wish to make for this purpose.

11. In accordance with the Executive Board action on the use of unprogrammed balances last July (E/901, paragraphs 72-73), the Committee approved the use of these balances for essential milk equipment upon the request of the Government concerned and the Executive Director's satisfying himself that the proposed projects are technically sound.

12. The Committee recommends that the allotments proposed above and the use of unprogrammed balances for milk equipment be subject to the following conditions:

(a) That they actually become effective when the Administration feels it can assure the Programme Committee of a sound general milk policy on the part of the Government of the country assisted and, in particular that:

(i) the objective of the distribution of equipment by UNICEF

shall be the exclusive benefit of children, pregnant and nursing mothers.

* Hungary has advised the Executive Director that it does not wish to participate in this project at the present time.

/(ii) the plans

(ii) the plans of operation shall incorporate provisions having as their objective the furnishing of the resulting milk products free of charge for the benefit of children and pregnant and nursing mothers.

(iii) a detailed plan of distribution guarantees as far as possible the continuation of the existing UNICEF milk feeding programmes.

(b) That UNICEF will furnish only equipment of a type not now actually produced in the receiving country, the Governments to provide the largest possible share of the facilities, including the entire cost of the buildings.

(c) That as engineering plans proceed, and as long as the general purpose of the plan remains the same, some modifications in detail may be made. These modifications will be reported to the Programme Committee.

(d) That equipment will be shipped to a given country only when there is complete assurance of the fulfillment of a given project. In general, it will be the intention of the Administration to lay down at receiving port the UNICEF items actually required, between 60 and 90 days in advance of the time they are required.

(e) That engineering, service, at the request of the Government and in agreement with the Administration, be foreseen and assured until each project is in complete and satisfactory operation. The cost of this service is to be additional to the \$2,000,000 allocation.

(f) That at this time only those projects should be undertaken which the Governments in recipient countries and UNICEF technicians have reasonable confidence can be completed by 1 July 1950.*

13. The Executive Director stated his intention of concluding an Agreement with each Government concerned through an exchange of letters, including the following points:

(a) the specific contributions and facilities to be provided by UNICEF and the Government respectively;

(b) the assistance required by Governments in the training of local staff and operators;

* Due to a misunderstanding, the target date for Poland was stated by the Joint Panel as Spring 1951 for completion of installations (E/ICEF/88, page 28). The date should have read Spring 1950.

(c) the plan of utilization of facilities and distribution of milk processed.

14. In connection with the suggestion of the Joint-FAO Panel regarding the value of "demonstration-experiments" on the nutritive value of milk (E/ICEF/88, paragraph 27), the Committee welcomed the offer of the Deputy Director-General of FAO to make available expert assistance to assure a sound scientific basis for such "demonstration-experiments."

VOLUNTARY FUND RAISING IN 1949 IN BEHALF OF UNICEF

15. The Committee had before it a "Note by the Executive Director on Voluntary Fund Raising in 1949 in Behalf of UNICEF" (E/ICEF/W.42; E/ICEF/W.42, Add. 1; E/ICEF/W.42, Add. 2) which was prepared in the light of the General Assembly decision regarding the continuation of UNAC in 1949, and its request that UNICEF assist in the conduct of national campaigns with a view to providing international coordination of appeals. The Committee had the opportunity of hearing the views of Dr. W. Sutch, Chairman of the Special ECOSOC Committee on UNAC, Mr. Martin Hill, representing the Secretary-General, and Mr. M. Simon, of UNAC.

16. The Committee recommends to the Board (1) that UNICEF should immediately comply with the request of the General Assembly that the ICEF should assist in the conduct of national campaigns in 1949 and (2) that the Board and Administration should pursue this task energetically.

17. The Committee recommends that the Executive Director should take up with Governments and National Committees as early as possible the desirability of having a special appeal under the title "United Nations Appeal for Children" for the sole benefit of UNICEF.

18. The Committee noted that the Fund had received contributions directly from individuals and from various types of appeals under the authorization of paragraph 2a, Resolution 57(I).⁴ The Committee recommends that the Fund

* This paragraph states: "The Fund shall consist of any assets made available by UNRRA or any voluntary contributions made available by Governments, voluntary agencies, individuals, or other sources. It shall be authorized to receive funds, contributions, or other assistance from any of the foregoing sources....."

/ should endeavor

should endeavor to secure such contributions, lending such assistance to these appeals as may be desirable.

19. The Committee recommends that the basis of UNAC in 1949 should have regard to the Fund's programme based on Resolution 57(I), including the emergency aspects remaining from the aftermath of war, and the state of need of children throughout the world as known to the Fund. National Committees should be encouraged to emphasize features of the Fund's programme of particular interest to their area.

20. At the suggestion of the Chairman of the Special ECOSOC Committee on UNAC, the Committee recommends that the utmost use be made of the facilities of non-governmental organizations in promoting campaigns in 1949 and likewise that arrangements be made with the Secretary-General for the greatest possible utilization of services and facilities within the United Nations Secretariat.

21. In view of its heavy work-load in advising the Board on allocations and programmes, the Programme Committee recommends that the responsibility for advising the Board and the Administration on the conduct of voluntary fund raising be centered in another Committee. While it discussed the alternatives of utilizing the Committee on Administrative Budget,* or constituting an entirely new Committee, with a composition which might, or might not, be similar to the membership of Special ECOSOC Committee on UNAC, ** it has no recommendation to make on this score. In either event, however, it calls attention to the usefulness of constituting a committee small enough and so composed as to be easily convened as frequently as necessary at Lake Success.

22. The Committee recognized that the Administration will face a staffing problem if it is to conduct the campaign energetically. It approves of the efforts of the Executive Director to secure a top-ranking officer to head the campaign and assumes that as soon as he is appointed, staff and organization will proceed rapidly with the advice of the new Board committee.

* The composition of the Committee on Administrative Budget is as follows: New Zealand, (Chairman), France, Netherlands, Peru, Ukrainian SSR, United States.

** The composition of the Special ECOSOC Committee on UNAC is as follows: New Zealand, (Chairman), Canada, Chile, China, France, Poland, United States.

UNICEF OPERATIONS IN THE MIDDLE EAST

23. The Committee had before it a "Report on Progress of Middle East Operations" (E/ICEF/93; E/ICEF/93, Add.1). It also had the benefit of hearing a statement from the Lake Success Liaison Officer of the United Nations Relief for Palestine Refugees Programme.

24. In view of the acute needs during the critical winter months ahead, the Committee recommends procurement and shipment of the second two million dollars worth of supplies for the Middle East programme, out of the \$6,000,000 allocation already made by the Board. The supplies to be procured will be of the types approved by the Board in the expenditure of the initial \$2,000,000 (E/ICEF/82, paragraph 15).

25. Because the UN Relief for Palestine Refugees programme has not yet been implemented on the scale contemplated, the Committee considers that it be assisted by UNICEF in meeting the winter crisis, pending its receipt of further anticipated contributions. Accordingly, the Committee recommends that the Executive Director be authorized, where appropriate, to lend to the UN Relief for Palestine Refugees supplies which are procured from non-dollar sources and are common to the requirements of both programmes (i.e., wheat, flour, sugar, dried fruits, etc.).

Plan of Operations for the Philippines

26. The Committee had before it a proposed plan of operations for the Philippines, together with a justification statement (E/ICEF/W.44). The Committee recommends approval of this plan, with certain revisions. The proposed plan, as revised, is presented in Annex I.

Report on UNICEF Programme in Greece

27. The Committee noted the report on the programme in Greece. (E/ICEF/96), prepared by the Australian Representative on the Executive Board, Mr. E.J.R. Heyward. The Executive Director reported that he had approved a revised plan of operations using the unprogrammed balance which provided for an increase in the number of children receiving UNICEF assistance from about 340,000 to 640,000 and the despatch of 100,000 blankets. (E/ICEF/89, paragraphs 49-52)
/ Election of

Election of Vice-Chairman

28. The Committee elected as Vice-Chairman the representative from Switzerland.

Items Deferred to Next Session

29. The Committee had before it a "Report of the Executive Director on the Programme in China" (E/ICEF/91) but deferred consideration of this until the next session of the Committee, scheduled for 2 February, at which time Dr. M. Junod, Chief of the UNICEF Mission in China will be present for the deliberations. It also deferred for consideration to the 2nd February session the agenda item on medical programmes (E/ICEF/87; E/ICEF/94)*, a special report by the Executive Director on "Status of UNICEF Raw Materials Programme in Europe", (E/ICEF/92) and a note by the Executive Director on unprogrammed balances, (E/ICEF/46). The Committee agreed to hold another session beginning 21 February primarily to discuss allocations for the second half of 1949.

* A report on the 15 January meeting of the Sub-Committee on Medical Projects in Paris is to be issued in the meantime as E/ICEF/87/Add. 1.

ANNEX I

PLAN OF OPERATIONS FOR UNICEF PROGRAM IN THE PHILIPPINES

ADMINISTRATION OF THE PROGRAM

1. The Government agency responsible for carrying out this program is the Social Welfare Commission, Manila. An Administrative Committee with the Commissioner of Social Welfare as Chairman, administers the program and coordinates its various activities. The following agencies shall each have a representative on the Administrative Committee:

- Department of Education
- Department of Health
- Voluntary Welfare Agencies
- PRATRA (Philippines Relief and Trade Rehabilitation Adm.)
- Philippines War Relief
- Department of Foreign Affairs

An executive officer shall be designated by the Chairman with the approval of the Committee.

SUMMARY OF PLAN

2. The plan provides \$213,000 for supplementary feeding and \$50,000 for fellowships. The remaining amount of \$37,000 (in the \$300,000 allocation) remains as a reserve for which a supplementary plan is to be developed.

FEEDING OPERATION

3. In a supplementary feeding program a total of 7,650 pre-school children and 1,700 expectant and nursing mothers will receive benefits over a period of ten (10) months; and 1,000 school children, seven (7) years of age and above will receive benefits for five and one-half (5-1/2) months. For this purpose the following allotments are proposed:

Powdered milk.	\$ 155,000
Vitamins and minerals.	50,000
Reserve.	<u>8,000</u>
Total.	\$ 213,000

A. Feeding Program in Puericulture Centers

4. Projects will be operated in eighty-five (85) puericulture centers. In each center one supplementary feeding will be served daily to approximately 25 infants, 65 children of pre-school age, and 20 nursing and expectant mothers for a period of ten (10) months. The requirement for enrolment will be in-

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digency and 15 percent or more underweight. The 250 calories supplied daily by I.C.E.F. will be matched by an equal number of calories contained in common foods of the Philippines to be provided either from national or local sources through Government or privately raised resources, but not from recipients of any benefits from the ICEF feeding fund. Should this matching fail in any of the puericulture centers, it will be accomplished by the Philippines Government through the provision of supplemental feeding with the necessary calories to inmates of Government or private charity welfare institutions and to indigent mothers and children in areas of poverty outside of the assigned feeding centers.

(a) Numbers to be Benefited

<u>Age Range</u>	<u>Number Per Center</u>	<u>Total Benefitted</u>	<u>Feeding Days</u>
0 - 1 year	25	2,125	300
1 - 2 years	20	1,700	300
2 - 4 years	30	2,550	240
4 - 6 years	15	1,275	240
Nursing mother	10	850	300
Expectant mothers	10	850	180
	<u>110</u>	<u>9,350</u>	

(b) Daily Feeding Formula - UNICEF Supplies Only

	<u>Infants</u>		<u>Children</u>	<u>Mothers</u>
	<u>Under 6 mos.</u>	<u>Over 6 mos.</u>		
Powdered milk	50 gms.	50 gms.	50 gms.	50 gms.
Calcium lactate	-----	1 tab.	2 tabs.	5 tabs.
Ferrous sulphate syrup	1 cc.	1 cc.	1 cc.	-----
Ferrous sulphate, 5 gr.	-----	-----	-----	1 tab. every other day
Brewer's yeast, 6 gr.tab.	-----	-----	2 tabs.	6 tabs.
Fish-liver oil, concentrated	1 cap. every other day	1 cap	1 cap.	1-1/2 cap.

Civic-spirited local groups such as the PTA and the Women's Clubs will be urged, but not required, to supply Vitamin C for all children and nursing and expectant mothers, from home sources; if available.

B. Feeding Program in Public Elementary Schools

5. On the basis of a detailed plan to be developed with the technical assistance of FAO, demonstration mid-morning school-lunch projects will be operated in public elementary schools. Careful records will be kept in an endeavor to demonstrate the advantages of a school lunch in the general health of the pupils.

/(a) Daily

(a) Daily Feeding Formula - UNICEF Supplies only:

Powdered milk, (see Section 6)	50 grams
Calcium lactate, 1 gm tablets	2 tabs.
Ferrous sulphate syrup N.F. of U.S.	1 cc.
Brewer's yeast, 6 gr tablets	2 tabs.
Fish-liver oil, 4000 I.U. (A)	1 caps.

(b) Matching the Calories from local Sources:

To match the 250 calories supplied by I. C. E. F. , the local communities will be required to supply from other sources an additional amount of 250 calories, which, together with the ICEF food, will form a simple and quickly consumed lunch of 500 calories. There follows an example of what the local contribution toward a meal for 50 children may consist of:

<u>Commodity</u>	<u>Grams</u>	<u>Calories</u>	<u>Cost</u>
Rice	1,000	3,460	\$.35
Squash	1,000	470	.22
Tomatoes	1,000	190	.33
Eggplants	500	155	.17
Dry mongos (pulse)	1,000	3,370	.43
Sweet Potato leaves	3,000	1,320	.25
Lard	500	4,500	.30
		<u>13,465</u>	<u>\$2.05</u>

Vitamin C may be supplied through the provision of calamansi.

Similar recipes may be prepared for the mass feeding in the eighty-five (85) puericulture centers (see above).

6. In accordance with UNICEF policy, powdered whole milk will be reserved for infants only. Other categories of recipients will receive reconstituted skim milk. This will make possible an increase in the numbers of recipients and a prolongation of the programme as set forth above. The plan will be modified to take this into account on the basis of further consultations with the Government.

Reserve for Fellowships.....\$50,000

7. For graduate training abroad in fields of public health related to maternal and child health. As many fellowships will be granted as possible through the economical administration of this sum. The duration of the individual fellowships, fields of study, selection of candidates and countries of observation and study

/are to be

are to be worked out by the Philippines Government, UNICEF and the WHO; in the case of fellowships for BCG training, the Joint Enterprise is also to be consulted.